

How We Are Going to Develop a Community Alternative

November 15, 2005

Wilderness and Non-motorized Recreation Sector
Suzanne Jones, Sector Lead

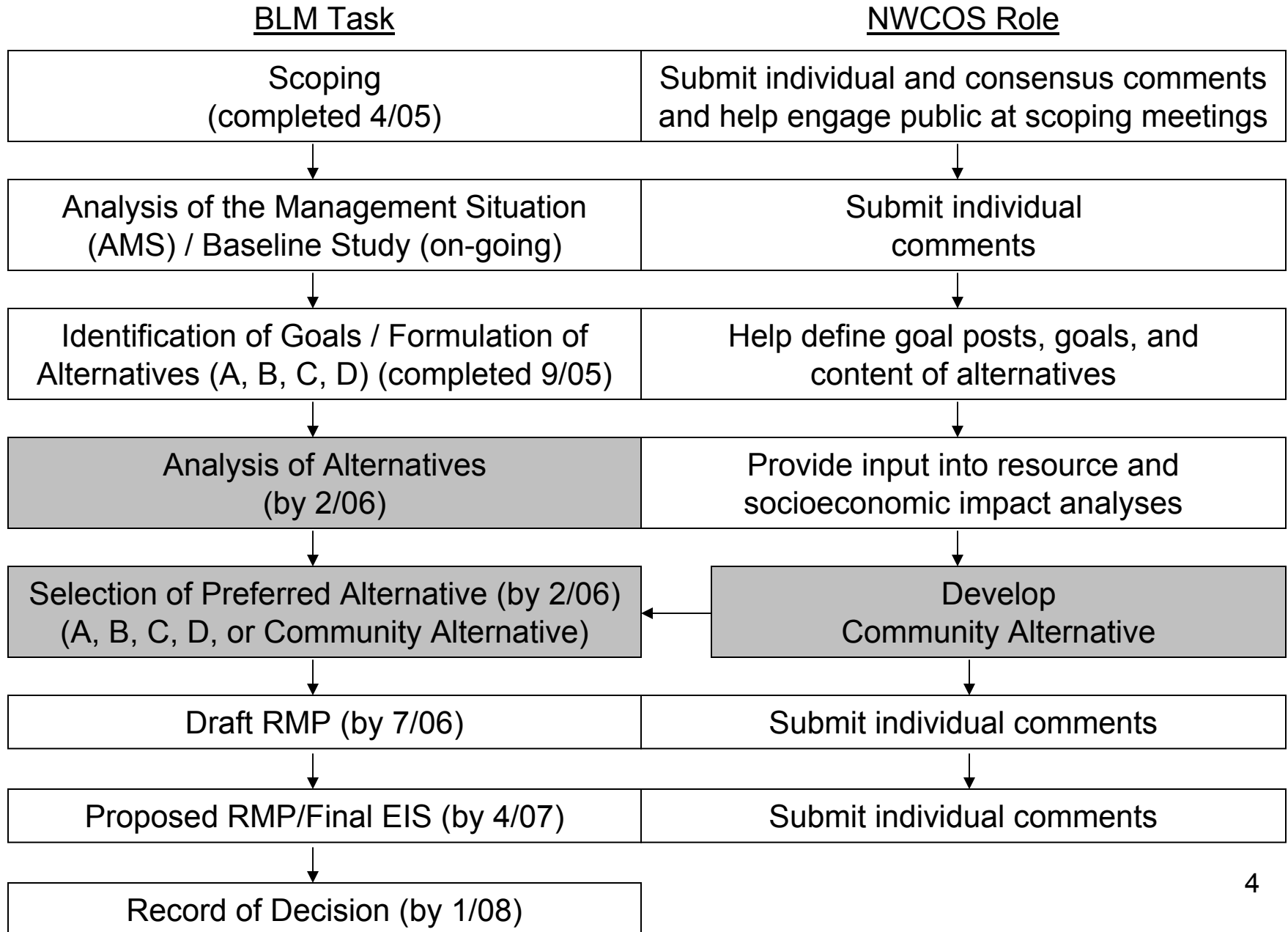
Overview of Presentation

1. Background Material
2. Instructions and Worksheet for Refining Idea 1
3. Instructions and Worksheet for Refining Idea 2
4. Instructions and Worksheet for Refining Idea 3
5. Instructions and Worksheets for Addressing Other Sectors' Ideas

[The worksheets at the back of each section will serve as your sector's presentation to the full NWCOS group on November 30 or December 7.]

Background

Little Snake Resource Area Resource Management Plan Process



ATTACHMENT E

NWCOS

Develop Alternative

- NWCOS develop a community alternative by 2/06.
- The Community Alternative:
 - Must be between the goal posts
 - Must be a complete alternative
 - Can mix and match between alternatives
 - Can barter between topics
 - Must be legal
 - Must be consensus-based decision

Analyze Alternative

- Community alternative will need to be analyzed by spring 2006.

Section of Preferred Alternative

- Per DOI guidance, BLM will pick the community alternative as the preferred alternative in the draft RMP—if it meets the above criteria.

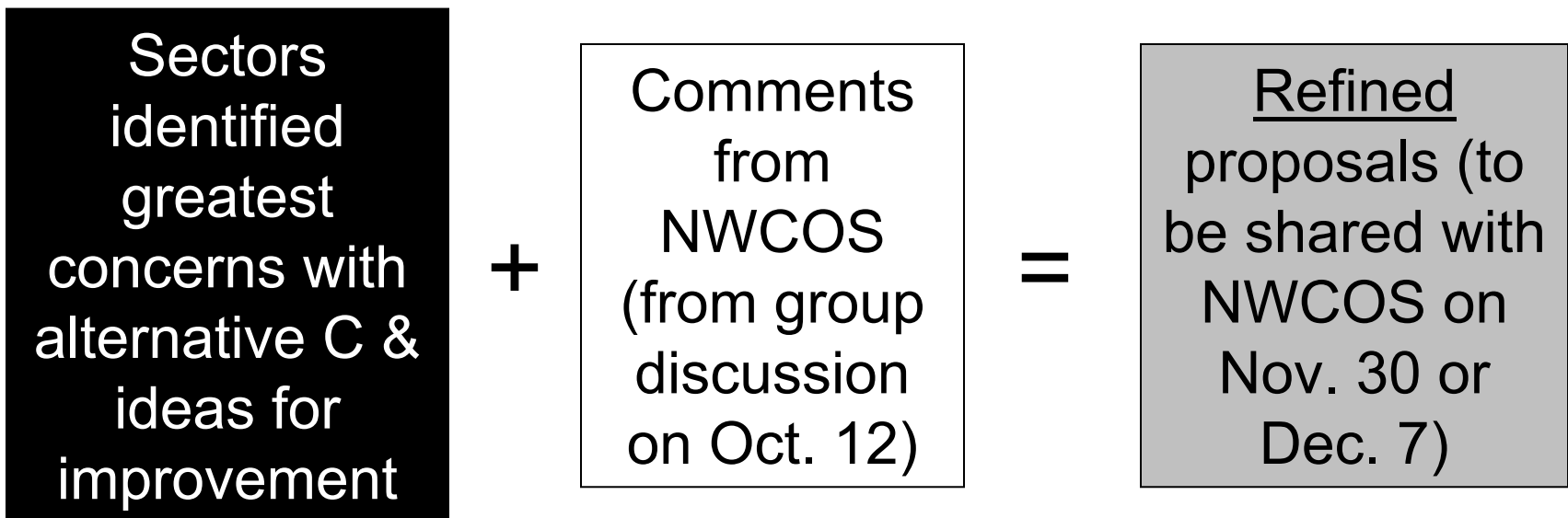
Begin with assumption that BLM will select Alternative C unless NWCOS develops a Community Alternative.

Why?

<u>Alt A</u>	<u>Alt B</u>	<u>Alt C</u>	<u>Alt D</u>
Current RMP	Far side		Far side

Phase 1 Goal: Refine proposals for improvements to Alternative C



Starting with Alternative C:



Phase 2 Goal: Proposals that have consensus support and can be inserted into the Community Alternative (with and without bartering).

Oct. 12 Ideas	Energy	Wild. and Non-mot. Rec.	Wildlife and Plants	Unaffiliated Citizens	Ag. and Cnty	Motor. Rec.	Wild Horse
Idea 1	Y	Y	Y	Y	Y	Y	Y
Idea 2	Y	Y	Y	Y	Y	Y	
Idea 3	N	N	N	N	N	N	Y
Idea 4	N	Y	Y	Y	N	Y	Y
Idea 5	Y	N	N	Y	Y	Y	Y

Objective: Insert refined proposals into matrix for Community Alternative

<u>Alternative C</u>	<u>NWCOS's Consensus Ideas</u>
Management action NWCOS doesn't like 	[Insert NWCOS idea here.]
Management action NWCOS can live with	Management action NWCOS can live with
Management action NWCOS can live with	Management action NWCOS can live with
Management action NWCOS doesn't like 	[Insert NWCOS idea here.]

Proposed Schedule

October 12 November 9	Sector ideas for improving Alternative C presented to NWCOS; feedback sought																																																
Sector chairs lead efforts to refine ideas: <ul style="list-style-type: none"> • Consider feedback • Invite likely opposition • Refine ideas and/or prepare to barter 																																																	
November 30 December 7	Present refined ideas and begin to fill in chart at NWCOS meeting																																																
<table border="1" style="margin-left: auto; margin-right: auto; border-collapse: collapse; text-align: center;"> <thead> <tr> <th style="padding: 2px;">Oct. 12 Ideas</th> <th style="padding: 2px;">Sector</th> <th style="padding: 2px;">Sector</th> <th style="padding: 2px;">Sector</th> <th style="padding: 2px;">Sector</th> <th style="padding: 2px;">Sector</th> <th style="padding: 2px;">Sector</th> <th style="padding: 2px;">Sector</th> </tr> </thead> <tbody> <tr> <td style="padding: 2px;">Idea 1</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> </tr> <tr> <td style="padding: 2px;">Idea 2</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;"></td> </tr> <tr> <td style="padding: 2px;">Idea 3</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">Y</td> </tr> <tr> <td style="padding: 2px;">Idea 4</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> </tr> <tr> <td style="padding: 2px;">Idea 5</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">N</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> <td style="padding: 2px;">Y</td> </tr> </tbody> </table>		Oct. 12 Ideas	Sector	Sector	Sector	Sector	Sector	Sector	Sector	Idea 1	Y	Y	Y	Y	Y	Y	Y	Idea 2	Y	Y	Y	Y	Y	Y		Idea 3	N	N	N	N	N	N	Y	Idea 4	N	Y	Y	Y	N	Y	Y	Idea 5	Y	N	N	Y	Y	Y	Y
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January 11 January 25	<ul style="list-style-type: none"> • Refine ideas and begin to consider bartering • Keystone combine various ideas into one document, submit to BLM and BAH for review 																																																
February 22	NWCOS accept or reject Community Alternative																																																

Instructions and Worksheet for Refining Idea 1

Your sector listed its first idea as: Lack of wildland protection and wilderness designation

Feedback received from NWCOS on this idea:

Concerns:

Definition of how much land is open to oil and gas and OHV (unprotected)

Possible solutions:

Trade-offs—like less surface use, timing, etc.

Play areas for OHVs—or designated routes in well-managed areas

There may be places where we can protect these interests, such as areas that aren't hot for oil and gas and OHVs

If concern is oil and gas and OHV—these are not issues in 6 of the 7 CWP's

Others who generally supported the concept: Rick and Jeff C.

Consider Opposition and Support for Idea 1:

Insert your group's proposals into the first column and discuss where you think there is opposition to and support for your idea. The purpose of this table is to inform your sector's discussion. You will not be asked to share the table with others in NWCOS.

Ideas	Energy	Wild. and Non-mot. Rec.	Wildlife and Plants	Unaffiliated Citizens	Ag. and Cnty	Motor. Rec.	Wild Horse
Idea 1							
Idea 2							
Idea 3							
Idea 4							

For THIS idea, please consider: Refine or barter?

Refine

Work to accommodate as many NWCOS comments as possible, in order to get buy-off from as many sectors as possible

Key advantage/disadvantage: increases likelihood of getting your idea into the Community Alternative

Barter

Decide not to seek buy-off from other sectors and hope to get proposal into Community Alternative through bartering

Key advantage/disadvantage: assumes that someone will want something on *their list* badly enough to swap it for this item on *your list*. If no wants to trade with you, your proposal won't get into the Community Alternative.

The following questions will help you complete the worksheet on Page 18. The numbers of the questions here correspond to the numbers of the lines you need to fill in on page 18.

Please be prepared to present this worksheet at the November 30 or December 7 NWCOS meeting:

1. Refined Proposal:
 - a. Review the concerns that other NWCOS participants expressed at the October 12 meeting (page 12 of this presentation). Do you understand their concerns? (If not, please ask them to clarify by including them in the sector meeting or calling them in advance.)
 - b. How can you address or accommodate their concerns? Can you alter your proposal so that it is responsive to their interest? If not, can you add language to your proposal that at least mitigates their losses?

Questions to assist with the worksheet on page 18, continued:

2. and 3. Please note the supporting and opposing data relevant to your proposal. Others will find the opposing data, so it is best to include it here and explain why you think your proposal should still be supported.
4. Where else has this idea been successfully implemented? Are there examples of where your idea has worked before in a way that meets the needs of a diversity of sectors?
5. Who will present this worksheet to NWCOS on November 30 or December 7? [We strongly recommend that one person present all three ideas.]

Note: An inability to answer these questions may indicate that this idea would be better for BARTERING (next slide) than refining.

If you decide to BARTER with this idea, please consider these questions:

1. What would you be willing to accept in exchange for this proposal? Do you know if that item is on the table for bartering? [Perhaps another sector is refining a proposal addressing that idea, so they don't need to barter with you.]
2. Is/are the item(s) that you would want in exchange for this proposal similar in terms of size, scope, etc.? Would your idea be more appealing as a possible trade with others if it were broken up into a few smaller proposals instead of one big package? [If your idea requires a major sacrifice by another group, does it require a similar amount/degree of sacrifice from you? If not, why would someone agree to trade?]
3. What happens if no one wants to trade with you on this proposal? How will you get the idea into the Community Alternative?

Note: An inability to answer these questions may indicate that this idea would be better for REFINING (previous slide) than bartering.

Please complete the worksheet on page 18 to the best of your ability—even if you choose not to refine your idea.

Worksheet for Refining Proposals for Improvements to Alternative C: Idea 1

1. Our refined proposal is _____

2. Supporting Data: _____

3. Opposing Data: _____

4. Other places where this idea has been successfully implemented: _____

5. Person who will present Idea 1 to NWCOS: _____

Instructions and Worksheet for Refining Idea 2

Your sector listed its second idea as: Lack of areas outside CWPS for non-motorized recreation

Feedback received from NWCOS on this idea:

Concerns:

CWPs open to OHV?

Need balance—equal access for motorized and non-motorized use; scale?

Mountain bikes?

Need perspective regarding boundaries

Protect grazing needs/access

Default expansion of CWPs?

Is designation required? What other options exist?

Possible solutions:

Create a recreation plan with NWCOS collaboration

Prioritize areas for travel management, with timeline for completion

Address where designated trails should be

Look at other ways to protect interests

Limit use numbers

Work in landscape views; look at landscape level; have these uses already

People who generally supported the idea: T. Wright, Rick, Jeff W. Jeff C.

Consider Opposition and Support for Idea 2:

Insert your group's proposals into the first column and discuss where you think there is opposition to and support for your idea. The purpose of this table is to inform your sector's discussion. You will not be asked to share the table with others in NWCOS.

Ideas	Energy	Wild. and Non-mot. Rec.	Wildlife and Plants	Unaffiliated Citizens	Ag. and Cnty	Motor. Rec.	Wild Horse
Idea 1							
Idea 2							
Idea 3							
Idea 4							

For THIS idea, please consider: Refine or barter?

Refine

Work to accommodate as many NWCOS comments as possible, in order to get buy-off from as many sectors as possible

Key advantage/disadvantage: increases likelihood of getting your idea into the Community Alternative

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Decide not to seek buy-off from other sectors and hope to get proposal into Community Alternative through bartering

Key advantage/disadvantage: assumes that someone will want something on *their list* badly enough to swap it for this item on *your list*. If no wants to trade with you, your proposal won't get into the Community Alternative.

The following questions will help you complete the worksheet on Page 26. The numbers of the questions here correspond to the numbers of the lines you need to fill in on page 26.

Please be prepared to present this worksheet at the November 30 or December 7 NWCOS meeting:

1. Refined Proposal:
 - a. Review the concerns that other NWCOS participants expressed at the October 12 meeting (page 20 of this presentation). Do you understand their concerns? (If not, please ask them to clarify by including them in the sector meeting or calling them in advance.)
 - b. How can you address or accommodate their concerns? Can you alter your proposal so that it is responsive to their interest? If not, can you add language to your proposal that at least mitigates their losses?

Questions to assist with the worksheet on page 26, continued:

2. and 3. Please note the supporting and opposing data relevant to your proposal. Others will find the opposing data, so it is best to include it here and explain why you think your proposal should still be supported.
4. Where else has this idea been successfully implemented? Are there examples of where your idea has worked before in a way that meets the needs of a diversity of sectors?
5. Who will present this worksheet to NWCOS on November 30 or December 7? [We strongly recommend that one person present all three ideas.]

Note: An inability to answer these questions may indicate that this idea would be better for BARTERING (next slide) than refining.

If you decide to BARTER with this idea, please consider these questions:

1. What would you be willing to accept in exchange for this proposal? Do you know if that item is on the table for bartering? [Perhaps another sector is refining a proposal addressing that idea, so they don't need to barter with you.]
2. Is/are the item(s) that you would want in exchange for this proposal similar in terms of size, scope, etc.? Would your idea be more appealing as a possible trade with others if it were broken up into a few smaller proposals instead of one big package? [If your idea requires a major sacrifice by another group, does it require a similar amount/degree of sacrifice from you? If not, why would someone agree to trade?]
3. What happens if no one wants to trade with you on this proposal? How will you get the idea into the Community Alternative?

Note: An inability to answer these questions may indicate that this idea would be better for REFINING (previous slide) than bartering.

Please complete the worksheet on page 26 to the best of your ability—even if you choose not to refine your idea.

Worksheet for Refining Proposals for Improvements to Alternative C: Idea 2

1. Our refined proposal is _____

2. Supporting Data: _____

3. Opposing Data: _____

4. Other places where this idea has been successfully implemented: _____

5. Person who will present Idea 2 to NWCOS: _____

Instructions and Worksheet for Refining Idea 3

Your sector listed its first third as: Lack of designation for ACECs that have met relevance and importance criteria; no management prescriptions for these areas

Feedback received from NWCOS on this idea:

Concerns:

Landscape level view

Find other ways to protect sensitive resources

Possible Solutions:

Collaboration to discuss site-specific management for ACECs in RMP—possible application of adaptive management, per White River

Case-by-case assessment

Clarify what resources need to be protected from oil and gas (have lease stips) and OHVs

Consider Opposition and Support for Idea 3:

Insert your group's proposals into the first column and discuss where you think there is opposition to and support for your idea. The purpose of this table is to inform your sector's discussion. You will not be asked to share the table with others in NWCOS.

Ideas	Energy	Wild. and Non-mot. Rec.	Wildlife and Plants	Unaffiliated Citizens	Ag. and Cnty	Motor. Rec.	Wild Horse
Idea 1							
Idea 2							
Idea 3							
Idea 4							

For THIS idea, please consider: Refine or barter?

Refine

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The following questions will help you complete the worksheet on Page 34. The numbers of the questions here correspond to the numbers of the lines you need to fill in on page 34.

Please be prepared to present this worksheet at the November 30 or December 7 NWCOS meeting:

1. Refined Proposal:
 - a. Review the concerns that other NWCOS participants expressed at the October 12 meeting (page 28 of this presentation). Do you understand their concerns? (If not, please ask them to clarify by including them in the sector meeting or calling them in advance.)
 - b. How can you address or accommodate their concerns? Can you alter your proposal so that it is responsive to their interest? If not, can you add language to your proposal that at least mitigates their losses?

Questions to assist with the worksheet on page 34, continued:

2. and 3. Please note the supporting and opposing data relevant to your proposal. Others will find the opposing data, so it is best to include it here and explain why you think your proposal should still be supported.
4. Where else has this idea been successfully implemented? Are there examples of where your idea has worked before in a way that meets the needs of a diversity of sectors?
5. Who will present this worksheet to NWCOS on November 30 or December 7? [We strongly recommend that one person present all three ideas.]

Note: An inability to answer these questions may indicate that this idea would be better for BARTERING (next slide) than refining.

If you decide to BARTER with this idea, please consider these questions:

1. What would you be willing to accept in exchange for this proposal? Do you know if that item is on the table for bartering? [Perhaps another sector is refining a proposal addressing that idea, so they don't need to barter with you.]
2. Is/are the item(s) that you would want in exchange for this proposal similar in terms of size, scope, etc.? Would your idea be more appealing as a possible trade with others if it were broken up into a few smaller proposals instead of one big package? [If your idea requires a major sacrifice by another group, does it require a similar amount/degree of sacrifice from you? If not, why would someone agree to trade?]
3. What happens if no one wants to trade with you on this proposal? How will you get the idea into the Community Alternative?

Note: An inability to answer these questions may indicate that this idea would be better for REFINING (previous slide) than bartering.

Please complete the worksheet on page 34 to the best of your ability—even if you choose not to refine your idea.

Worksheet for Refining Proposals for Improvements to Alternative C: Idea 3

1. Our refined proposal is _____

2. Supporting Data: _____

3. Opposing Data: _____

4. Other places where this idea has been successfully implemented: _____

5. Person who will present Idea 3 to NWCOS: _____

Note: At the November 9 NWCOS meeting, Keystone invited suggestions on how to help NWCOS move forward in its efforts to craft a Community Alternative. The focus of the ideas that were expressed was having each sector address the proposals of the other sectors. The following slides incorporate these suggestions.

In order to complete the worksheet for this part of the presentation, your group will need to review the proposals from the other sectors. The proposals are available at <http://nwcoss.org/30832/index.html> at the bottom of the page.

Instructions for Addressing Other Sectors' Ideas

1. Pick 3 ideas from other sectors that *you currently do not support* and for each one, do one of the following:
 - a. Modify it so that it meets your needs AND their needs
EXAMPLE: the wildlife sector could look at a [hypothetical] proposal from the motorized recreation sector and suggest relocating a few trails around some sensitive habitat areas **OR**
 - b. Figure out what your sector would need in exchange for agreeing to the proposal
EXAMPLE: the energy sector could look at a [hypothetical] proposal from the wilderness/non-motorized recreation sector to create a quiet recreation area that is closed to energy development and decide that they could agree to it in exchange for year-round drilling elsewhere in the Resource Area
2. Complete the worksheets on pages 37-39 and present them at the November 30 or December 7 NWCOS meeting.

ADDRESSING OTHER SECTORS' CONCERNS WORKSHEET: SOLUTION 1

1. Addresses concern raised by which sector? _____
2. Concern addressed: _____
3. Does your solution modify a proposal or outline what you'd need in exchange for your support (circle one): Modifies proposal Outlines needs for exchange
4. Please describe your modification or exchange criteria: _____

5. How does your solution meet the needs of:
 - a. The sector that raised the concern? _____

 - b. Your sector? _____

6. Does it meet the needs of the other sectors? If so, which one(s) and how?

ADDRESSING OTHER SECTORS' CONCERNS WORKSHEET: SOLUTION 2

1. Addresses concern raised by which sector? _____
2. Concern addressed: _____
3. Does your solution modify a proposal or outline what you'd need in exchange for your support (circle one): Modifies proposal Outlines needs for exchange
4. Please describe your modification or exchange criteria: _____

5. How does your solution meet the needs of:
 - a. The sector that raised the concern? _____

 - b. Your sector? _____

6. Does it meet the needs of the other sectors? If so, which one(s) and how?

ADDRESSING OTHER SECTORS' CONCERNS WORKSHEET: SOLUTION 3

1. Addresses concern raised by which sector? _____
2. Concern addressed: _____
3. Does your solution modify a proposal or outline what you'd need in exchange for your support (circle one): Modifies proposal Outlines needs for exchange
4. Please describe your modification or exchange criteria: _____

5. How does your solution meet the needs of:
 - a. The sector that raised the concern? _____

 - b. Your sector? _____

6. Does it meet the needs of the other sectors? If so, which one(s) and how?

For your presentation to NWCOS on November 30 or December 7, you should now have:

- Up to three specific proposals for change to Alternative C (one completed worksheet per proposal);
- Three “solutions” to others’ concerns about Alternative C (one completed worksheet per solution); and

[This means you should **at least four, and no more than six, completed worksheets.**]

We recommend that ONE person from your group present all of your worksheets to NWCOS.

Please remember:

At the November 30 or December 7 NWCOS meetings, someone from your sector needs to present all of your sector's completed worksheet to the group. If you would like to provide additional, supplementary materials, you may do that.

Sector Lead:

Please call Kristi at 800-842-7485, ext. 5848 to report the following:

1. Who will be presenting your ideas at the November 30 or December 7 meeting
2. Whether or not you are able to send her your worksheets electronically
3. Whether or not you have a strong preference for November 30 or December 7